

**Duchesne County Upper Country  
Water Improvement District**

**Financial Statement  
With Other Government Reports**

For the Years Ending December 31, 2006 and 2005

Duchesne County Upper Country  
Water Improvement District

**Financial Statements  
With Other Government Reports**

*For the years ending December 31, 2006 and 2005*

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**TABLE OF CONTENTS**

<b>Financial Section</b>	<u>Page</u>
Independent Auditors' Report .....	2
Management Discussion & Analysis.....	4
Fund Financial Statements:	
Statement of Net Assets–Proprietary Fund .....	8
Statement of Revenues, Expenses, and Changes in Fund Assets .....	9
Statement of Cash Flows .....	10
Notes to Financial Statements .....	11
 <b>Compliance &amp; Management Section</b>	
Independent Auditor's report on Compliance and On Internal Control Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	20
Independent Auditors' Report on State Legal Compliance .....	21

## **Independent Auditors' Report**

To the Board of Directors  
Duchesne County Upper Country Water Improvement District  
Altamont, Utah

We have audited the accompanying financial statements of the proprietary fund type activity of the Duchesne County Upper Country Water Improvement District as of and for the years ended December 31, 2006 and 2005, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the proprietary fund type activity of the District as of December 31, 2006 and 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2007 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis on pages 4 through 7 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

**Aycock, Miles & Associates, CPAs**

May 31, 2007

## Management's Discussion and Analysis

As management of the Duchesne County Upper Country Water Improvement District (the District), we offer readers of the District's financial statements this narrative overview and analysis of financial activities of the District for the fiscal year ended December 31, 2006.

### Financial Highlights

- Assets exceeded liabilities at closest year-end:  $\$11,656,658 - \$5,559,945 = \$6,096,713$ . Of this amount,  $\$1,402,375$  is unrestricted and available to meet the District's ongoing obligations. The unrestricted net asset balance of  $\$1,402,375$  is 279 of the 2006 operating expenses.
- Unrestricted cash decreased  $\$66,853$ .
- Restricted cash increased  $\$855,202$ .
- Net assets increased  $\$1,287,696$  largely due to a  $\$1,100,000$  grant.
- Unrestricted net assets decreased  $\$163,261$ .
- Long-term and current portion of long-term debt increased  $\$991,200$ .
- The District's total assets of  $\$11,656,658$  were 13% unrestricted cash and accounts receivable.
- Current assets decreased  $\$38,714$  or 3%.
- Current liabilities increased  $\$130,670$  or 39%. A large increase because of a construction liability.
- Current assets less current liabilities was  $\$1,220,144$  in 2006 and  $\$1,389,528$  in 2005; a decrease of  $\$169,384$ .
- Fixed assets net of accumulated depreciation increased  $\$1,583,755$  or 18%.
- Net fixed assets net of related debt increased  $\$592,555$  or 23%.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise two components: 1) fund financial statements for a proprietary fund type (business-type activity), and 2) notes to the financial statements.

**Fund financial statements**—A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Fund financial statements can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. This District is a proprietary fund only.

**Proprietary funds**—There are two types of proprietary funds: enterprise and internal service funds. The District maintains only one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The District uses an enterprise fund to account for its operation of the Duchesne County Upper Country Water Improvement District.

Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. The proprietary fund financial statements provide information on the operation of the District. This fund is the District's only major fund. Because the District's only reporting unit is a

proprietary fund and the reporting format is similar to government-wide reporting the presentation of government-wide financials statements are not required and are not necessary.

The basic proprietary fund financial statements can be found on the pages listed in the table of contents.

**Notes to the financial statements**—The notes provide additional information that is essential to a full understanding of the data provided in the fund financial statements. The notes to the financial statements can be found on the pages listed in the table of contents.

### **Financial Analysis of the Proprietary Fund**

Net assets may serve over time as a useful indicator of a government's financial position. Assets exceeded liabilities by \$6,096,714 at the close of the most recent fiscal year.

The District's net assets are comprised of three components:

- Unrestricted net assets are 23% of the total. Unrestricted net assets may be used to meet the government's ongoing obligations to citizens and creditors.
- Restricted net assets are 24% of the total. Restricted net assets comprise balances that have been restricted to legislation, debt covenants, and other legal requirements.
- Capital assets (e.g., machinery, equipment, etc.) comprised 53% of total net assets, less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay any debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate any liabilities.

<u>Net Assets</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
Current assets	\$ 1,547,289	\$ 1,586,003	\$ 1,629,780
Restricted cash & prepaid expenses	1,496,154	640,607	625,376
Net capital assets	8,613,215	7,020,482	7,061,550
Total assets	11,656,658	9,247,092	9,316,706
Current liabilities	327,145	196,475	174,156
Long-term liabilities	5,232,800	4,241,600	4,400,400
Total liabilities	5,559,945	4,438,075	4,574,556
Net assets:			
Invested in capital assets, net of related debt	3,212,637	2,620,082	2,502,350
Restricted	1,481,702	623,300	623,300
Unrestricted	1,402,375	1,565,635	1,616,500
Total net assets	<u>\$ 6,096,714</u>	<u>\$ 4,809,017</u>	<u>\$ 4,742,150</u>

The District's net assets increased by \$1,287,696 in the most recent fiscal year, key elements of this increase and changes over a three year period are as follows:

<u>Change in Net Assets</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
Revenues:			
Water sales, late charges, etc.	\$ 279,956	\$ 262,423	\$ 256,819
Connection & impact fees	145,509	75,448	48,300
Miscellaneous	34,173	1,800	17,332
Property taxes	97,712	127,997	152,492
Grant income	1,100,000	-	-
Interest earnings	133,705	68,013	36,859
Total revenues	1,791,055	535,681	511,802
Expenses:			
System	415,046	388,726	378,569
Office	73,972	68,652	75,123
Board	11,426	9,441	9,648
Interest	152	-	-
Miscellaneous	2,762	1,995	1,654
Total expenses	503,359	468,814	464,994
Increase (decrease) in net assets	\$ 1,287,696	\$ 66,867	\$ 46,808

The District's water sales remained steady because of similar usage and rates as the prior year. Operations expense increased significantly because of significant repair and maintenance projects.

The available cash resources of the District decreased because cash flow from operations was slightly insufficient to cover the loan payments, construction and operating costs. Without a significant change in receivables and payables, unrestricted cash decreased \$66,853. Restricted cash also increased \$855,202. The District's ratio of current assets compared to current liabilities and total liabilities both declined during the year.

#### Fund Budgetary Highlights

	<u>Original</u>	<u>Amended</u>	<u>Actual</u>
Revenues	\$ 1,662,800	\$ 433,000	\$ 1,791,054
Expenses	(622,000)	(1,048,800)	(503,358)
Net Income	\$ 1,040,800	\$ (615,800)	\$ 1,287,696

### **Capital Asset and Debt Administration**

**Capital assets**—The District has increased the net capital assets during the year, primarily a result of the three storage tanks that were in construction in process at year end. Please note the following changes for the last three years.

<u>Net Capital Assets</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
Water system	\$ 6,498,833	\$ 6,598,607	\$ 6,845,259
Construction in progress	1,978,295	328,606	111,130
Buildings	14,629	17,073	19,517
Equipment	111,447	76,196	84,534
Office equipment	1,033	-	1,110
Total (net of depreciation)	<u>\$ 8,604,237</u>	<u>\$ 7,020,482</u>	<u>\$ 7,061,550</u>

**Long-term debt**—The District's long-term liability activity during the most recent year is as follows:

<u>Long-term Debt</u>	<u>2004</u>	<u>2005</u>	<u>Increase</u>	<u>Decrease</u>	<u>2006</u>	<u>Current Portion</u>
Revenue Bonds	\$ 3,437,200	\$ 3,366,400	\$ 1,150,000	\$ (70,800)	\$ 4,445,600	\$ 70,800
General Obligation Bonds	1,122,000	1,034,000	-	(88,000)	946,000	88,000
Totals	<u>\$ 4,559,200</u>	<u>\$ 4,400,400</u>	<u>\$ 1,150,000</u>	<u>\$ (158,800)</u>	<u>\$ 5,391,600</u>	<u>\$ 158,800</u>

### **Economic Factors and Next Year's Budgets and Rates**

The District has 2007 year budgeted total revenues for \$471,500 and total expenses for \$686,550. Budgeted revenues are only 26% of 2006's actual revenues. Budgeted 2007 expenses are about 136% more than 2006's actual expenses. There are some significant differences between the fiscal year 2007 budget and the 2006 actual:

- Wages and benefits budget is 18% higher than 2006 actual wages and benefits expense.
- Operations expense budget is 90% higher than 2006 actual operating expenses.
- Depreciation budget is similar to actual depreciation.
- In 2006 a \$1,100,000 CIB grant was received for construction of water tanks.
- Water sales are budgeted are similar to the 2006 water sales revenues.

### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Duchesne County Upper Country Water Improvement District, Attn: Ilene Jensen, 4132 N 15675 W, Altamont, Utah, 84001, (435) 454-3513.



**Duchesne County Upper Country Water Improvement District**  
**STATEMENT OF NET ASSETS--PROPRIETARY FUND**  
December 31, 2006 and 2005

	<b>Enterprise (Water Fund)</b>	
	<b>2006</b>	<b>2005</b>
<b>Assets</b>		
<u><b>Current Assets:</b></u>		
Cash (Note 3)	\$ 1,468,815	\$ 1,535,668
Property taxes receivable	52,069	25,459
Water sales receivable	26,828	25,221
Less: allowance for doubtful accts	(423)	(345)
Total Current Assets	1,547,289	1,586,003
<u><b>Fixed Assets:</b></u>		
Water system	10,016,067	9,866,077
Building and improvements	97,752	97,752
Machinery and equipment	168,050	126,250
Office equipment	8,227	7,008
Construction in progress	1,978,295	328,606
Less: accumulated depreciation	(3,664,154)	(3,405,211)
Total Fixed Assets	8,604,237	7,020,482
<u><b>Other Assets:</b></u>		
Prepaid expenses	2,652	2,307
Reserved cash (Note 6)	1,493,502	638,300
Deferred bond issue costs	9,130	-
Less: accumulated amortization	(152)	-
Total Other Assets	1,505,132	640,607
<b>Total Assets</b>	<b>\$ 11,656,658</b>	<b>\$ 9,247,092</b>
 <b>Liabilities and Net Assets</b>		
<u><b>Current Liabilities:</b></u>		
Accounts payable & accrued liabilities	\$ 76,863	\$ 28,719
Accounts payable contractor retainage	75,628	-
Deferred revenue	15,854	8,956
Current portion of long term debt (Note 4)	158,800	158,800
Total Current Liabilities	327,145	196,475
<u><b>Long-term Debt:</b></u>		
General Obligation long-term debt	858,000	946,000
Revenue Bond long-term debt	4,374,800	3,295,600
Total Long Term Debt	5,232,800	4,241,600
Total Liabilities	5,559,945	4,438,075
<u><b>Net Assets:</b></u>		
Invested in capital assets, net of related debt	3,212,637	2,620,082
Restricted	1,481,702	623,300
Unrestricted	1,402,375	1,565,635
Total Net Assets	6,096,713	4,809,017
Total Liabilities & Net Assets	<b>\$ 11,656,658</b>	<b>\$ 9,247,092</b>

**Duchesne County Upper Country Water Improvement District**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES**  
**IN NET ASSETS--PROPRIETARY FUND**

For the years ended December 31, 2006 and 2005

	<b>Enterprise (Water Fund)</b>	
	<b>2006</b>	<b>2005</b>
<b>Operating Revenues</b>		
Water billings	\$ 273,631	\$ 256,508
New connection fees	62,904	41,493
Total Operating Revenues	336,535	298,001
<b>Operating Expenses</b>		
System:		
Wages and benefits	68,231	60,194
Repair & maintenance	34,326	27,982
Vehicle repair & maintenance	18,449	9,207
Water assessments	3,594	2,903
Utilities & telephone	6,448	6,851
Insurance	6,726	7,039
Miscellaneous	2,530	6,282
Travel & mileage	479	1,253
Training	2,516	2,596
Professional fees	6,506	2,642
Depreciation	265,241	261,777
Office:		
Wages and benefits	53,983	50,174
Supplies	1,022	2,202
Third party services	1,267	1,494
Utilities & telephone	3,121	3,649
Insurance	650	-
Postage	2,415	1,837
Miscellaneous	473	413
Travel	548	716
Professional fees	7,863	4,613
Depreciation	2,630	3,554
Board stipends and expenses	11,426	9,441
Miscellaneous	2,762	1,745
Interest expense	152	-
Public awareness	-	250
Total Operating Expenses	503,358	468,814
Net Loss from Operations	(166,823)	(170,813)
<b>Non-Operating Revenue/(Expense)</b>		
Interest income	133,705	68,013
Property tax revenue	97,712	127,997
Impact fees	82,605	33,955
Late fees	6,325	5,915
Miscellaneous revenues	1,244	1,016
Gain on sale of fixed assets	32,929	784
Total Non-Operating Revenue/(Expense)	354,519	237,680
<b>Special item</b>		
Construction grant	1,100,000	-
<b>Net Income</b>	<b>1,287,696</b>	<b>66,867</b>
Net Assets, Beginning of Year	4,809,017	4,742,150
Net Assets, End of Year	<u>\$ 6,096,713</u>	<u>\$ 4,809,017</u>

See accompanying notes. Page 9

**Duchesne County Upper Country Water Improvement District**  
**STATEMENT OF CASH FLOWS--PROPRIETARY FUND**  
For the Years ended December 31, 2006 and 2005

	<b>Enterprise (Water Fund)</b>	
	<b>2006</b>	<b>2005</b>
<b>Cash Flows From Operating Activities</b>		
Receipts from services	\$ 279,003	\$ 257,714
Receipts from miscellaneous sources	62,904	41,493
Paid for wages and labor	(122,214)	(110,368)
Paid for supplies & services	(112,362)	(95,643)
Paid for interest	(152)	-
Net Cash Flow from Operations	107,179	93,196
<b>Cash Flows From Investing Activities</b>		
Investment interest	133,705	68,013
System additions/improvements	(1,677,011)	(197,711)
Sale of land & equipment	84,000	-
Equipment	(103,019)	(6,000)
Net Cash Flow Used by Investing	(1,562,325)	(135,698)
<b>Cash Flows From Capital Financing Activities</b>		
Impact fees	82,605	33,955
Principal payments on debt	(158,800)	(158,800)
Increase in long term note	1,150,000	-
Deferred bond issue costs	(8,978)	-
(Increase)/decrease in reserved cash	(855,205)	(15,000)
Net Cash Used by Capital Financing	209,622	(139,845)
<b>Cash Flows From Non-Capital Financing Activities</b>		
Taxes received	71,102	137,577
Grants	1,100,000	-
Miscellaneous revenues	7,569	6,931
Net Cash Used by Non-Capital Financing	1,178,671	144,508
<b>Net Increase (Decrease) in Cash</b>	<b>(66,853)</b>	<b>(37,839)</b>
Cash - Beginning of Year	1,535,668	1,573,507
Cash - End of Year	<u>\$ 1,468,815</u>	<u>\$ 1,535,668</u>
<b>Reconciliation of Operating Income</b>		
<b>to Net Cash Provided from Operating Activity</b>		
Operating Income (loss)	\$ (166,823)	\$ (170,813)
Depreciation	267,871	265,331
(Increase)/decrease in accounts receivable	(1,526)	(3,643)
(Increase)/decrease in prepaid assets	(345)	(231)
Increase/(decrease) in accounts payable	1,104	(2,297)
Increase/(decrease) in deferred revenue	6,898	4,849
Net Cash Flow from Operations	<u>\$ 107,179</u>	<u>\$ 93,196</u>

**Duchesne County Upper Country Water Improvement District**  
**Notes to Financial Statements**  
**December 31, 2006**

**NOTE 1 Summary of Significant Accounting Policies**

**Reporting Entity**—The accounting policies of Duchesne County Upper Country Water Improvement District conform to generally accepted accounting principles as applicable to governmental units. The District has no component units and is not a component unit of another entity according to the standards set forth by GASB No. 14. The following is a summary of the more significant policies.

**Government-Wide and Fund Financial Statements**—The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of the interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent of fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privilege provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**—The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

*The District reports only one proprietary fund for which presentation is similar to the government-wide format. Therefore, only proprietary enterprise fund format will be reported in the financial statements.*

**Duchesne County Upper Country Water Improvement District**  
**Notes to Financial Statements**  
**December 31, 2006**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District are operating receipts from the sale of water and water hook-ups.

**Application of Accounting Pronouncements**—Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The District has elected not to follow subsequent private-sector guidance.

**Deposits and Investments**—The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

**Receivables and Payables**—All trade and property tax receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 90 days comprise the trade accounts receivable allowance for uncollectibles.

**Property Taxes**—The property tax revenue of the District is collected and distributed by Duchesne County. Utah statutes establish the process by which taxes are levied and collected. The County Assessor is required to assess real property as of January 1 and complete the tax rolls by May 15. By July 21, the County Auditor is to mail assessed value and tax notices to property owners. A taxpayer may then petition the County Board of Equalization between August 1 and August 15 for a revision of the assessed value. The County Auditor makes approved changes in assessed value by November 1 and on this same date the County Auditor is to deliver the completed assessment rolls to the County Treasurer. Tax notices are mailed with a due date of November 30. The tax assessments are considered past due January 15 after the respective tax billing date, at which time the applicable property is subject to lien, and penalties and interest are assessed.

Utah State legislation requires motor vehicles be subject to an age based fee that is due each time a vehicle is registered. The age based fee is for passenger type vehicles and ranges from \$10 to \$150 based on the age of the vehicle. The revenues collected in each County from motor vehicle fees is distributed by the County to each taxing entity in which the property is located in the same proportion in which revenue collected from ad valorem real property tax is distributed. The District recognizes motor vehicle fees as property tax revenue when collected by the County.

**Inventories and Prepaid Items**—All inventories are valued at cost using the first-in/first-out method. Inventories of proprietary funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**Duchesne County Upper Country Water Improvement District**  
**Notes to Financial Statements**  
**December 31, 2006**

**Restricted Assets**—At times, the District may have funds set aside that are legally restricted or their use is limited by certain contracts. Restricted funds will be expended first when possible.

**Capital Assets**—Capital assets, which include property, plant, equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual significant cost and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government, as well as the component units if any, is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Water system	40-50
Buildings	15-40
Equipment	7-8
Vehicles	5
Office equipment	5

**Compensated Absences**—The District's policy is to permit employees to accumulate earned but unused personal leave and sick leave benefits. There is no liability for unpaid accumulated sick leave since it is the District's policy to record the cost of sick leave only when it is used. Vacation time is accrued when incurred and reported as a liability at that time.

**Long-term Obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Fund Equity**—In the fund financial statements, proprietary funds report equity in a manner similar to the government-wide statements.

**Use of Estimates**—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Duchesne County Upper Country Water Improvement District  
**Notes to Financial Statements**  
December 31, 2006

**Budgetary Data**—Budgets are presented on the modified accrual basis of accounting for all governmental funds of the District. During November and December of each year, the District prepares the budget. The budget shall be in effect subject to later amendment and shall be available for public inspection. Public advertising and public budget hearings are conducted to comply with Utah State law. By December 15, the budget is legally and formally adopted by the Board. The Board may increase (amend) the total budget by repeating the public advertising and public budget hearings.

**NOTE 2 Cash & Investments**

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the State and review the rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

The District follows the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository and investment transactions. The Act requires the depositing of District funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

Reconciliation to the Balance Sheet			
Balance Sheet		Deposits & Investments	
Cash	\$ 1,468,815	Checking & savings	\$ 166,332
Restricted cash	1,493,502	Cash on hand	101
Total	<u>\$ 2,962,317</u>	Utah Public Treasurer's Pool	2,795,884
		Total	<u>\$ 2,962,317</u>

**Deposits**

**Custodial Credit Risk**—Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk. As of December 31, 2006, \$76,064 of the District's bank balances of \$176,064 (carrying balance of \$166,332) was uninsured and uncollateralized.

**Investments**

The Money Management Act defines the types of securities authorized as appropriate investments for the District and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize the District to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United State Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed

Duchesne County Upper Country Water Improvement District  
**Notes to Financial Statements**  
December 31, 2006

rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund.

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer.

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, Utah Code Annotated, 1953, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses (net of administration fees), of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares.

As of December 31, 2006, the District had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	More than 10
State of Utah Public Treasurer's Investment Fund	2,795,884	2,795,884	-	-	-

**Interest Rate Risk**—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. Except for funds of Institutions of Higher Education acquired by gifts, grants, or the corpus of funds functioning as endowments, the Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding 2 years. For funds of Institutions of Higher Education acquired by gifts, grants, or the corpus of funds functioning as endowments, Rule 2 of the Money Management Council does not allow the dollar-weighted average maturity of fixed income securities to exceed ten years.

**Credit Risk**—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's policy for reducing its exposure to credit risk is to comply with the State's Money Management Act as previously discussed.



**Duchesne County Upper Country Water Improvement District**  
**Notes to Financial Statements**  
December 31, 2006

At December 31, 2006, the District had the following investments and quality ratings:

Investment Type	Fair Value	Quality Rating			
		AAA	AA	A	Unrated
State of Utah Public Treasurer's Investment Fund	2,795,884	-	-	-	2,795,884

**Concentration of Credit Risk**—Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The District's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar amount held in the portfolio.

### **NOTE 3 Long-term Debt**

Duchesne County Upper Country Water Improvement has the following long-term obligations:

1991 Revenue Bond	State of Utah, Department of Health. \$330,000 borrowed at 0.00% May 30, 1991, matures January 1, 2017. Yearly payments of \$13,000 or \$14,000.
1997A G.O. Bond	State of Utah, Department of Health, General Obligation Bond. \$912,000 borrowed at 0.00%, October 1997. Matures January 1, 2017. Yearly payments of \$48,000 begin January 1, 2000.
1997B G.O. Bond	St. of Utah, Dep't of Health, Gen. Obligation Bond. \$459,000 borrowed at 0.00% interest October 1997. Matures January 1, 2016. Yearly payments of \$27,000 begin January 1, 2000.
1997C Revenue Bond	St. of Utah, Dep't of Health, Water Revenue Bond. \$1,275,000 borrowed at 0.00% October 1997. Matures of January 1, 2031. Yearly payments of \$27,000 begin January 1, 2000 until payments increase in the year 2017.
1997D Revenue Bond	State of Utah, Dep't of Health, Water Revenue Bond. \$864,000 borrowed at 0.00% interest October 1997. Matures January 1, 2038. Yearly payments of \$21,600 begin January 1, 2000.
1997E Revenue Bond	State of Utah, Department of Health, Water Revenue Bond. \$888,000 borrowed at 0.00% October 1997. Matures January 1, 2038. Yearly payments of \$37,000 begin January 1, 2000.
1997F Revenue Bond	State of Utah, Department of Health, Water Revenue Bond. \$808,000 borrowed at 0.00% October 1997. Matures January 1, 2034. Yearly payments of \$48,000 begin January 1, 2018.

**Duchesne County Upper Country Water Improvement District**  
**Notes to Financial Statements**  
December 31, 2006

2006 Revenue Bond      Community Impact Board, Water Revenue. \$1,100,000 borrowed at 0.0% interest June 2006. Matures January 1, 2037. Yearly payments of \$37,000 begin January 1, 2008.

2006 Revenue Bond      Duchesne County Water Improvement District, Water Revenue, \$50,000 at 0.0% interest January 2006. Matures January 2060. Yearly payments of \$1,000 begin January 1, 2010.

<u>Long-term Debt</u>	<u>2004</u>	<u>2005</u>	<u>Increase</u>	<u>Decrease</u>	<u>2006</u>	<u>Current Portion</u>
1991 Revenue Bond	\$ 174,000	\$ 161,000	\$ -	\$ (13,000)	\$ 148,000	\$ 13,000
1997 A G.O. Bond	624,000	576,000	-	(48,000)	528,000	48,000
1997 B G.O. Bond	324,000	297,000	-	(27,000)	270,000	27,000
1997 C Revenue Bond	1,140,000	1,113,000	-	(27,000)	1,086,000	27,000
1997 D Revenue Bond	734,400	712,800	-	(21,600)	691,200	21,600
1997 E Revenue Bond	754,800	732,600	-	(22,200)	710,400	22,200
1997 F Revenue Bond	808,000	808,000	-	-	808,000	-
2006 CIB Revenue Bond	-	-	1,100,000	-	1,100,000	-
2006 DCWD Revenue Bond	-	-	50,000	-	50,000	-
	<u>\$ 4,559,200</u>	<u>\$ 4,400,400</u>	<u>\$ 1,150,000</u>	<u>\$ (158,800)</u>	<u>\$ 5,391,600</u>	<u>\$ 158,800</u>

<u>Schedule of Payments</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	158,800	-	158,800
2008	196,800	-	196,800
2009	195,800	-	195,800
2010	197,800	-	197,800
2011	196,800	-	196,800
2012-2016	990,000		990,000
2017-2021	894,000	108,420	1,002,420
2022-2026	917,000	71,520	988,520
2027-2031	962,000	28,650	990,650
2032-on	682,600	-	682,600
	<u>\$ 5,391,600</u>	<u>\$ 208,590</u>	<u>\$ 5,600,190</u>

**NOTE 4 Fixed Asset Activity**

Duchesne County Upper Country Water Improvement District  
**Notes to Financial Statements**  
December 31, 2006

<b>Fixed Asset Activity</b>	<b>2004</b>	<b>2005</b>	<b>Increase</b>	<b>Decrease</b>	<b>2006</b>
Water system	\$ 9,866,075	\$ 9,866,075	\$ 149,990	\$ -	\$ 10,016,065
Construction in progress	111,130	328,606	1,649,689	-	1,978,295
Building	97,752	97,752	-	-	97,752
Machinery & equipment	126,250	126,250	101,800	60,000	168,050
Office equipment	<u>7,008</u>	<u>7,008</u>	<u>1,219</u>	<u>-</u>	<u>8,227</u>
Sub-total	10,208,215	10,425,691	1,902,700	60,000	12,268,391
Accumulated depreciation	<u>(3,146,665)</u>	<u>(3,405,209)</u>	<u>(267,871)</u>	<u>8,926</u>	<u>(3,664,154)</u>
Fixed assets net of depreciation	<u>\$ 7,061,550</u>	<u>\$ 7,020,482</u>	<u>\$ 1,634,829</u>	<u>\$ 68,926</u>	<u>\$ 8,604,237</u>

**Note 5 Exposures to Risks of Loss**

The District minimizes its exposure to risks of loss through the purchase of commercial insurance. The District considers uninsured exposure to risks of loss as immaterial.

**Note 6 Restricted Net Assets and Restricted Cash**

The District has restricted cash for the following purposes:

Repayment reserve	\$ 407,852
Construction reserve	878,850
Repair and replacement reserve (bond covenant)	195,000
Customer deposits	<u>11,800</u>
Total	<u>\$ 1,493,502</u>

**Note 7 Accounts Receivable**

<b>Balances</b>	<b>2006</b>	<b>2005</b>
Accounts receivable	\$ 26,828	\$ 25,221
Less allowance for doubtful accounts	<u>(423)</u>	<u>(345)</u>
Net accounts receivable	26,405	24,876
Property tax receivable	<u>52,069</u>	<u>25,459</u>
Total net receivables	<u>\$ 78,474</u>	<u>\$ 50,335</u>

Duchesne County Upper Country Water Improvement District  
**Notes to Financial Statements**  
December 31, 2006

**NOTE 8 Employer Contributing to a Cost-Sharing Multiple-Employer Defined Benefit Pension Plan**

**Plan Description.** The Upper Country Water Improvement District contributes to the Local Governmental Noncontributory Retirement System cost-sharing multiple-employer defined pension plans administered by the Utah Retirement Systems. Utah Retirement Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Local Governmental Contributory Retirement System and Public Safety Retirement System for employers with Social Security coverage. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102 or by calling 1-800-365-8772.

**Funding Policy.** For January 2006 to December 2006 plan members in the Local Governmental Noncontributory Retirement System are required to contribute 0.00% of their annual covered salary (0.00% is paid by Upper Country Water Improvement District for the employee) and Upper Country Water Improvement District is required to contribute 11.09% of their annual covered salary. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

**Contributions.** Upper Country Water Improvement District contributes to the Local Governmental Noncontributory Retirement System for the years ending December 31, 2006, 2005, and 2004 were as follows. The contributions were equal to the required contributions for each year.

Local Government--Noncontributory				
Salary Subject to Retirement Contributions	December 31	Employee Paid Contributions	Employer Paid for Employee Contributions	Employer Contributions
78,877	2006	n/a	n/a	8,953
68,160	2005	n/a	n/a	7,559
62,430	2004	n/a	n/a	6,468

## **Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

Board of Directors  
Duchesne County Upper Country Water Improvement District

We have audited the financial statements of Duchesne County Upper Country Water Improvement District as of and for the year ended December 31, 2006, and have issued our report thereon dated May 31, 2007. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Compliance**

As part of obtaining reasonable assurance about whether Duchesne County Upper Country Water Improvement District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Duchesne County Upper Country Water Improvement District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting. A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

**Aycock, Miles & Associates, CPAs**

May 31, 2007

## Utah State Compliance Report

Board of Directors  
Duchesne County Upper Country Water Improvement District  
Altamont, Utah

We have audited the general purpose financial statements of Duchesne County Upper Country Water Improvement District, Altamont, Utah, for the year ended December 31, 2006 and have issued our report thereon dated May 31, 2007. Our audit included testwork on the District's compliance with those general compliance requirements identified in the State of Utah Legal Compliance Audit Guide, including:

- Public Debt
- Cash Management
- Purchasing Requirements
- Budgetary Compliance
- Property Tax
- Other Compliance Requirements

The District received no major or nonmajor assistance from the State of Utah.

The management of Duchesne County Upper Country Water Improvement District is responsible for the District's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed no instances of noncompliance with the general requirements referred to above and no instances of noncompliance applicable major grant specific requirements.

In our opinion, the Duchesne County Upper Country Water Improvement District, Altamont, Utah, complied, in all material respects, with the general compliance requirements identified above and major grant specific requirements for the year ended December 31, 2006.

**Aycock, Miles & Associates, CPAs**

May 31, 2007

Duchesne County Upper Country Water Improvement District  
**Utah State Compliance Report Schedule**  
December 31, 2006

**WATER IMPACT FEES**

As far back as the year 1999, Duchesne County Upper Country Water Improvement District adopted a water impact fee ordinance to encourage and expedite the orderly growth and development of the District. The amount of the impact fee is based upon the cost incurred on the system.

The District is required to place these impact fees into a separate interest bearing account and may expend these funds only on capital improvements, retiring debt for a system or other expenditures allowed by law. These funds must be expended within six years from receipt or refunded with interest to the payer.

**SCHEDULE OF IMPACT FEES**

Fiscal Year	Impact Fee	Interest Earned	Project	Amount Expended	Reduced by Grants	Running Balance
1999	\$ 9,100	n/a	waterline expansion	\$ 104,800	\$ -	\$ (95,700)
2000	14,000	n/a	waterline expansion	158,800	-	(240,500)
2001	8,400	n/a	waterline expansion	162,972	-	(395,072)
2002	19,300	n/a	waterline expansion	172,021	-	(547,793)
2003	16,900	n/a	waterline expansion	210,795	-	(741,688)
2004	25,600	n/a	waterline expansion	219,599	-	(935,687)
2005	33,955	n/a	waterline expansion	356,511	-	(1,258,243)
2006	82,605	n/a	waterline expansion	1,835,811	1,100,000	(1,911,449)
Totals	<u>\$ 209,860</u>	<u>\$ -</u>		<u>\$ 3,221,309</u>	<u>\$ 1,100,000</u>	<u>\$ (1,911,449)</u>

Note: Bond payments that existed when the impact fee was created were considered as expenditures against the impact fees collected. Those impact fees were created to offset those loan payments. Additional loans created after the impact fee originated are not eligible expenditures for the impact fees (only the applicable cash flow from new construction).